

ALL HAZARD HOMELAND SECURITY EXERCISE AND EVALUATION PROGRAM

PART 1 - GENERAL INFORMATION

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6. EXERCISE FOCUS (NIMS)

7. Date(s) of Event :

End : 18-Jan-06

PARTICIPATING ORGANIZATIONS COSPONSORS (IF ANY):

Contract :

The Bob Marshall Wilderness and Flathead National Forest experienced significant snowfalls and colder than average temperatures in the winter of 2005-2006 with little run off. This weather pattern persisted well into March. April has also experienced record cold temperatures and precipitation. Temperatures in May have warmed significantly, causing spring flooding in the lower Clark Fork and the Flathead valley. Meteorologists have cautioned state officials to prepare for the 100 year flood event.

Engineers with the Bureau of Reclamation have monitored water levels in the Hungry Horse Reservoir and have observed that the conditions potentially exist for a probable maximum flood event. Engineers are reluctant to release water, however, due to flooding downstream in the Flathead Valley.

Activate State Disaster & Emergency Plan. Designate Incident Command Team for imminent dam break and mobilize SECC.

Prepare Incident Action Plan for Hungry Horse incident.

Execute orderly evacuation of affected urban and rural populations in Flathead Valley Flood Plain.

Develop large scale housing plan for up to 75,000 evacuees to include tourists. Prepare to use facilities in Idaho and Washington if needed.

9. Indicate the number of Participants in each Category

<u>10</u>	Appointed Officials	<u>20</u>	Health & Medical	<u>5</u>	Public Participants
	Civil Air Patrol	<u>5</u>	Human Services	<u>5</u>	Public Works
	Communications	<u>25</u>	Law Enforcement		Radiological
<u>10</u>	Elected Officials		Local Emergency Planning	<u>5</u>	School Personnel
<u>22</u>	Emergency Management		Committee (LEPC)		International
<u>2</u>	Finance		Private Industry	<u>10</u>	Tribal
	Fire	<u>5</u>	Public Information		

Players

Controllers

Observers

9a. List Name of Participating Agencies

State	Federal	Local	International	Volunteer Agencies	Other :
Montana Department of Transportation	Border Patrol	Teton County		ARC	
Department of Corrections	NWS				
Commisioner of Higher Education					
Department of Administration					
Governor's Office,DES and others					

PART II - FUNCTIONS TESTED

Emergency Functions	Event Results S= Satisfactory or NI= Needs Improvement	Corrective Action Requirements (Check to show that a corrective action is required)				
		Planning	Training	Personnel	Equipment	Facilities
1.Alert / Notification						
Response / Recovery Personnel	S / NI NI	X	X	X		
2. Communications and Information Management						
Telephone	S / S NI					
Radio	S / S NI					
Amateur Radio	S / NI NI					
Cellular	S / S NI					
Satellite	S / NI NI					
Email / Internet	S / S NI					
Fax	S / S NI					
3. Command and Management						
Incident Command	S / NI NI	X	X	X		
Unified Command	S / NI NI	X	X	X		
Area Command	S / NI NI					
EOC Operations						
Direction & Control	S / NI NI	X	X	X		
EOC Facility	S / S NI					
Alternate EOC	S / S NI					
Emergency Power	S / S NI					
Inter-Agency	S / NI NI	X	X	X		
Message Handling	S / S NI					
Mutual Aid						
Personnel from other	S / NI NI					
Equipment from other	S / NI NI					
Effectiveness of Coordination						
Officials	S / NI NI	X	X	X		
EOC Staff	S / S NI					
Emergency Support	S / S NI					
Other Resp. / Rec.	S / NI NI					
4. Emergency Public Information						
Prior to the Emergency	S / NI NI					
During the Emergency	S / NI NI					
Post-emergency period	S / NI NI					
Centralized info.	S / NI NI					
De-centralized info.	S / NI NI					
5. Damage Assessment						
Private Sector	S / NI NI					
Public Sector	S / NI NI					
6. Health & Medical						
Emergency Medical	S / S NI					
Environment & Public	S / S NI					
Mass Casualty	S / S NI					
Medical Facilities	S / S NI					
Radiological	S / NI NI					
7. Individual & Family Assistance (Evacuation)						
Facilities	S / S NI					
Shelters	S / S NI					
Evacuation Management	S / S NI					
Emergency	S / S NI					
8. Public Safety						
Law Enforcement	S / S NI					
Fire	S / S NI					
Search & Rescue	S / S NI					
9. Public Works / Engineering						

Repairs, construction	S /	<input type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Debris removal	S /	<input type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
10. Transportation									
Land	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Water	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Air	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Personnel	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Equipment	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
11. Resource Management									
Elected / Appointed	S /	<input checked="" type="checkbox"/>	NI	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Personnel trained in Senior Officials Workshop	S /	<input checked="" type="checkbox"/>	NI	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Personnel familiar with NIMS/ICS	S /	<input checked="" type="checkbox"/>	NI	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Equipment Availability	S /	<input type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Succession of Leadership	S /	<input checked="" type="checkbox"/>	NI	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Pre-delegation of Roles and Responsibilities	S /	<input checked="" type="checkbox"/>	NI	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Emergency Action Steps	S /	<input checked="" type="checkbox"/>	NI	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Safeguarding of Records	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Protection of Resources	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
12. Warning									
From EOC or Command	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Outdoor Siren	S /	<input type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Emergency Alerting	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Media	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Special Needs Population	S /	<input checked="" type="checkbox"/>	NI	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

PART III: IMPROVEMENT / CORRECTIVE PLAN MATRIX

Complete the following table based on the Corrective Actions listed in part II

WHAT ACTIONS WILL BE TAKEN	WHO IS RESPONSIBLE	TIMELINE FOR COMPLETION
<ul style="list-style-type: none"> • Clearer understanding of Rules of Engagement and intended outcomes to eliminate confusion. • Foster better understanding of local/tribal emergency response capabilities and their roles and responsibilities. <ul style="list-style-type: none"> -Home rule issues with jurisdictional authorities -Trust issues regarding local jurisdictions ability to respond • Did not get good intelligence from the affected community. <ul style="list-style-type: none"> -Need to develop better relationships w/ local government. -Clarify legal authorities. • Have local, current EAPs in Helena. • NIMS/ICS training is necessary • Exercise Design concepts and methodology need to be understood by all agencies involved with emergency management. <ul style="list-style-type: none"> -Major problems in getting the information out developed as a result of the compressed time frame of the exercise. -Confusing instructions as to how the exercise should be conducted -Exercise was directed from top down with poor information, unrealistic scenario and unrealistic expectations • Public information has to be proactive and upfront immediately 	<p>Governor's Office</p> <p>State DES</p> <p>State DES</p> <p>Multi-Agency</p> <p>Multi-Agency</p>	<p>9/30/2006</p> <p>9/30/06</p> <p>9/30/06</p> <p>9/30/06</p> <p>9/30/06</p>

PART IV : LESSONS LEARNED

Jurisdiction:

Begin Date:

General Comments may be entered for each function. An overall Lessons Learned Comment may be entered.

- Encourage robust involvement in exercise planning.
- Identify role players from local government.

- Learn to recognize the significance of information local government provides.
- Build trust relationship between the state and local/tribal jurisdictions. Do this by proactively publicizing local success stories.
- Should we house dam plans in Governor's office?
- Clarify legal authorities. Specific to public health and emergency management.
- State government should assist locals, but be prepared to take over if needed.
- Initiative exercise at dam, through locals, up to the state. Legitimizes process. Should not be top driven.
- Do more exercises. Use subject matter experts.
- Set up protocols for supporting locals.
- No model for how long water will stay.
- Tile 10, Chapter 3 is outdated. "FEMA is not trained or equipped to do this...Stafford law is like bringing a donkey to Kentucky Derby"
- No communication from Gov's office to local officials.
- State agency communication.
- Communication from the onset of exercise. Did not clearly state expectations. DES should have asked for backbrief from Gov's office. Develop lines of communication, especially with SGCG.
- Understand the State Plan. Take personal responsibility to develop competencies.
- Need accessible plans in Helena.

PART V : COMMENTS

- Did not have clear guidance on what they were supposed to do.
- More training and exercises.
- Need parallel planning.
- Must know nomenclatures for resources available in inventory so that the state can get right resources to the incident.
- Personal readiness plan for citizens. Especially for state employees and local responders. Office responsibilities.
- Need support network for first responder families during a crisis so they can focus on their duties.
- Need plan for catastrophic event with no warning.
- Need system to support state resources dispatched to incident.
- Support locals governments and build trust relationships.
- SECC expansion with agency reps from state government. Develop exercise management plan on how to build exercises leading to SECC activation.
- Have local government assist in development of state plans
- Loss of important information.
- Need visual aids for key leaders.
- Information flow. Put information on the web.
- Not everyone had same expectations of scope of exercise
- Governor's office participation.
- State agencies had good level of participation.
- Local jurisdictions also had good level of participation.
- Prompted Bureau of Reclamation to update their plan for Hungry Horse.
- Agencies are improving in their ability to respond to incident.
- Plan another exercise with max participation.
- Dams have been upgraded as a result of Teton Dam failure in ID.
- Key tasks were not practical. Scenario had artificiality.
- Some agencies treated the exercise as a tabletop while others called local contacts and tested their abilities to redirect and mobilize troops.
- Instructions may have been unclear as to how the exercise should be conducted.
- Overall comments: The exercise was a good experience and a good wakeup call to many state and local jurisdictions. Another state level exercise should be conducted.

PART VI : SIGNATURES

Prepared By:

Title:

Date:

District Representative Approving Official:

DES Training and Exercise Manager:

Date:

Date Posted to Portal:

